H. R. 17944

IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 22, 1966

Mr. Morros introduced the following bill: which was referred to the Committee on Interior and Insular Affairs

A BILL

To provide for the admission into the Union, on an equal footing with the original States, of the Commonwealth of Puerto Rico.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 That, subject to the provisions of this Act, and upon issuance
- 4 of the proclamation required by section 6 of this Act, the
- 5 Commonwealth of Puerto Rico is hereby declared to be a
- 6 State of the United States of America, admitted into the
- 7 Union on an equal footing with the other States in all respects
- 8 whatever. The constitution drafted in accordance with the
- 9 Act entitled "An Act to provide for the organization of a
- 10 constitutional government by the people of Puerto Rico",

- 1 adopted July 3, 1950, approved by the people of Puerto
- 2 Rico in a referendum held on March 3, 1952, and subse-
- 3 quently approved by the Congress on July 3, 1952, is hereby
- 4 found to provide a republican form of government, to be in
- 5 conformity with the Constitution of the United States and the
- 6 principles of the Declaration of Independence, and is hereby
- 7 accepted, ratified, and confirmed.
- 8 Sec. 2. Tax exemptions granted by the Commonwealth
- 9 of Puerto Rico to new industries in order to achieve the
- 10 necessary growth of the Commonwealth's economy for its
- 11 general welfare shall be honored until the expiration date of
- 12 such contractual obligations as contracts entered into before
- 13 the admission of the Commonwealth of Puerto Rico into the
- 14 Union. There is hereby authorized to be appropriated from
- 15 the taxes paid into the United States Treasury as a result of
- 16 the admission of the Commonwealth of Puerto Rico into the
- 17 Union such sums as may be equivalent to such tax exemp-
- 18 tions and necessary for performance of the obligations in-
- 19 herent to them. Such sums shall be held as a separate fund
- 20 and paid into the Treasury of Puerto Rico.
- SEC. 3. The State of Puerto Rico shall consist of all the
- 22 territory, together with the territorial waters appurtenant
- thereto, now included in the Commonwealth of Puerto Rico.
- Sec. 4. The government of the State of Puerto Rico
- 25 shall be republican in form, and the constitution of such

1	State shall not be repugnant to the Constitution of the United
2	States and the principles of the Declaration of Independence.
3	SEC. 5. The State of Puerto Rico and its political sub-
4	divisions, respectively, shall have and retain title to all prop-
5	erty, real and personal, title to which is in the Common-
6	wealth of Puerto Rico or any of its subdivisions. The United
7	States shall retain title to all property, real and personal, to
8	which it has title, including public lands.
9	Sec. 6. Upon the enactment of this Act, the President
10	of the United States shall, not later than
11	months after the date ef the enactment of this Act, notify
12	the Governor of Puerto Rico of the enactment of this Act.
13	Thereupon the Governor shall, within
14	days of such notification, issue his proclamation for the elec-
15	tions, as hereinafter provided, for officers of all elective of-
16	fices. Such elections shall be conducted in the manner pro-
17	vided for by the constitution of the proposed State of Puerto
18	Rico. The officers so elected shall in any event include two
19	Senators and one Representative in Congress.
20	Sec. 7. (a) The proclamation of the Governor of
21	Puerto Rico required by section 6 shall provide for the
22	holding of a primary election and a general election on
23	dates to be fixed by the Governor of Puerto Rico, except
24	that the general election shall not be held later than
25	At such elections the officers required to be

- 1 elected as provided in section 6 shall be, and officers for
- 2 other elective offices provided for in the constitution of the
- 3 proposed State of Puerto Rico may be, chosen by the
- 4 people. Such elections shall be held, and the qualifications
- 5 of voters in such elections shall be, as prescribed by the
- 6 constitution of the proposed State of Puerto Rico for the
- 7 election of members of the proposed State legislature. The
- 8 returns of the election shall be made and certified in such
- 9 manner as the constitution of the proposed State of Puerto
- 10 Rico many prescribe. The Governor of Puerto Rico shall
- 11 certify the results of said election to the President of the
- 12 United States.
- (b) (1) At an election designated by proclamation of
- 14 the Governor or Puerto Rico, which may be the general elec-
- 15 tion held pursuant to subsection (a) of this section, a
- 16 ('ommonwealth general election, or a special election, there
- 17 shall be submitted to the electors qualified to vote in said
- 18 election, for adoption or rejection, the following proposition:
- "Shall Puerto Rico immediately be admitted into
- the Union as a State?"
- 21 (2) In the event the foregoing proposition is adopted
- 22 at said election by a majority of the legal votes east, the
- 23 constitution of the proposed State of Puerto Rico, ratified
- 24 by the people at the election held on March 3, 1952, shall
- 25 be deemed amended accordingly. In the event the foregoing

- 1 proposition is not adopted at said election by a majority of
- 2 the legal votes cast, the provisions of this Act shall there-
- 3 upon cease to be effective.
- 4 (3) The Governor of Puerto Rico is hereby authorized
- 5 and directed to take such action as may be necessary or ap-
- 6 propriate to insure the submission of such proposition to the
- 7 people. The return of the votes cast on such proposition
- 8 shall be made by the election officers directly to the Sec-
- 9 retary of State of the Commonwealth of Puerto Rico, who
- 10 shall certify the results of the submission to the Governor.
- 11 The Governor shall certify the results of said submission,
- 12 as so ascertained, to the President of the United States.
- (c) (1) If the President shall find that the proposition
- 14 set forth in the preceding subsection has been duly adopted
- 15 by the people of Puerto Rico, the President, upon certifica-
- 16 tion of the returns of the election of the officers required
- 17 to be elected as provided in section 6 of this Act, shall
- 18 thereupon issue his proclamation amouncing the results of
- 19 said election as so ascertained. Upon the issuance of said
- 20 proclamation by the President, the Commonwealth of Puerto
- 21 Rico shall be deemed admitted into the Union as provided in
- 22 the first section of this Act.
- 23 (2) Until such Commonwealth is so admitted into the
- 24 Union, all of the officers of such Commonwealth, including
- 25 the Resident Commissioner in Congress from such Common-

wealth, shan continue to discharge the duties of their respec-] tive offices. Upon the issuance of such proclamation by the $\mathbf{2}$ President of the United States and the admission of the State 3 of Puerto Rico into the Union, the officers elected at such 4 elections, and qualified under the provisions of the constitution and laws of such State, shall proceed to exercise all 6 the functions pertaining to their offices in or under or by 8 authority of the government of such State, and officers not 9 required to be elected at such initial election shall be selected 10 or continued in office as provided by the constitution and laws 11 of such State. The Governor of such State shall certify the 12 elections of the Senators and Representative in the manner 13 required by law, and such Senators and Representative shall 14 be entitled to be admitted to seats in Congress and to all the 15 rights and privileges of Senators and Representatives of other 16 States in the Congress of the United States.

17 (d) (1) Upon admission of the State of Puerto Rico 18 into the Union as herein provided, all of the Commonwealth 19 laws then in force in the Commonwealth of Puerto Rico shall 20be and continue in full force and effect throughout said 21State except as modified or changed by this Act, by the 22constitution of the State, or by the legislature of the State. 23All of the laws of the United States shall have the same 24force and effect within the said State as elsewhere within 25the United States.

(2) As used in paragraph (1)—

- (A) the term "Commonwealth laws" includes (in addition to laws enacted by the Legislature of the Commonwealth of Puerto Rico) all laws or parts thereof enacted by the Congress the validity of which is dependent solely upon the authority of the Congress to provide for the government of Puerto Rico prior to the admission of the State of Puerto Rico into the Union, and
 - (B) the term "laws of the United States" includes all laws or parts thereof enacted by the Congress that (i) apply to or within Puerto Rico at the time of the admission of the State of Puerto Rico into the Union, (ii) are not "Commonwealth laws" as defined in subparagraph (A) and (iii) are not in conflict with any other provisions of this Act.
- SEC. 8. The State of Puerto Rico upon its admission into the Union shall be entitled to one Representative until the taking effect of the next reapportionment, and such Repre-sentative shall be in addition to the membership of the House of Representatives as now prescribed by law. Such tempo-rary increase in the membership shall not operate either to increase or decrease the permanent membership of the House of Representatives as prescribed in the Act of August 8, 1911 (37 Stat. 13), nor shall such temporary increase affect the

- 1 basis of apportionment established by the Act of November
- 2 15, 1941 (2 U.S.C. 2a), for the Eighty-third Congress and
- 3 each Congress thereafter.
- 4 Sec. 9. The sum of \$100,000, or so much thereof as
- 5 may be necessary, is hereby authorized to be appropriated,
- 6 out of any money in the Treasury of the United States not
- 7 otherwise appropriated, for defraying the expenses of the
- 8 elections provided for in this Act and of the convention, and
- 9 for the payment of the members and officers and employees
- 10 thereof under the same rules and regulations and at the same
- 11 rates as are provided in the case of members of the Legisla-
- 12 ture of the Commonwealth of Puerto Rico, and the disburse-
- 13 ments of money appropriated by this section shall be made
- 14 by the Treasurer of Puerto Rico.
- 15 SEC. 10. Effective upon the admission of the State of
- 16 Puerto Rico into the Union-
- 17 (1) the State of Puerto Rico shall constitute a judi-
- 18 cial district within the first judicial circuit, to be known
- as the District of Puerto Rico;
- (2) the United States District Court for the Dis-
- 21 trict of Puerto Rico established by and existing under
- title 28 of the United States Code shall thenceforth be
- a court of the United States with judicial power derived
- from article III, section 1, of the Constitution of the
- 25 United States, except that the term of office of the district

- judge for the District of Puerto Rico then in office shall terminate upon the effective date of this section and the President, pursuant to sections 133 and 134 of title 28, United States Code, as amended by this Act, shall appoint, by and with the advice and consent of the Senate, a district judge for such district who shall hold office during good behavior; and
- 8 (3) the first sentence of subsection (a) of section
 9 134 of title 28, United States Code, is amended by strik10 ing out "and, except in Puerto Rico," and the second
 11 sentence of such subsection (a) is repealed.
- SEC. 11. Effective upon the admission of the State of Puerto Rico into the Union, the second paragraph of section 451 of title 28. United States Code, is amended by striking out "the United States District for the District of Puerto Rico,".
- 17 Sec. 12. (a) No writ, action, indictment, cause, or 18 proceeding pending in any court of the Commonwealth of 19 Puerto Rico, or in the United States District Court for the 20 District of Puerto Rico, shall abate by reason of the admis-21 sion of the Commonwealth of Puerto Rico into the Union, 22 but the same shall be transferred to, and proceeded with, in 23such appropriate State courts as shall be established under 24 the constitution to be thus formed, or shall continue in the

- 1 United States District Court for the District of Puerto Rico,
- 2 as the nature of the case may require. And no writ, action,
- 3 indictment, cause, or proceeding shall abate by reason of
- 4 any change in the courts, but shall be proceeded with in
- 5 the State or United States courts according to the laws
- 6 thereof, respectively. The appropriate State courts shall be
- 7 the successors of the courts of the Commonwealth of Puerto
- 8 Rico as to all cases arising within the limits embraced within
- 9 the jurisdiction of such courts, respectively, with full power
- 10 to proceed with the same, and award means or final process
- 11 therein and all the files, records, indictments, and proceed-
- 12 ings relating to any such writ, action, indictment, cause,
- 13 or proceeding shall be transferred to such appropriate State
- 14 courts, and the same shall be proceeded with therein in due
- 15 course of law.
- 16 (b) All civil causes of action and all criminal offenses
- 17 which shall have arisen or been committed prior to the
- 18 admission of such State, but as to which no writ, action,
- 19 indictment, or proceeding shall be pending at the date of
- such admission, shall be subject to prosecution in the appro-
- 21 priate State courts or in the United States District Court for
- 22 the District of Puerto Rico in like manner, to the same
- 23 extent, and with like right of appellate review, as if said
- 24 State had been created and said State courts had been
- established prior to the accrual of such causes of action or

1 the commission of such offenses. The admission of such State

2 shall effect no change in the substantive or criminal law

3 governing such causes of action and criminal offenses which

4 shall have arisen or been committed; and such of the crimi-

5 nal offenses as shall have been committed against the laws

6 of the Commonwealth of Puerto Rico shall be tried and

7 punished by the appropriate courts of such State, and such

8 as shall have been committed against the laws of the United

9 States shall be tried and punished in the United States Dis-

10 trict Court for the District of Puerto Rico.

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11 Sec. 13. Parties shall have the same rights of appeal 12from and appellate review of final decisions of the United 13 States District Court for the District of Puerto Rico or the 14 Supreme Court of Puerto Rico in any case finally decided 15 prior to admission of such State into the Union, whether or 16 not an appeal therefrom shall have been perfected prior to 17 such admission, and the United States Court of Appeals for 18 the First Circuit and the Supreme Court of the United 19 States shall have the same jurisdiction therein, as by law 20 provided prior to admission of such State into the Union, 21 and any mandate issued subsequent to the admission of such 22State shall be to the United States District Court for the 23 District of Puerto Rico or a court of the State, as may be appropriate. Parties shall have the same rights of appeal 24

from and appellate review of all orders, judgments, and

1	decrees of the United States District Court for the District
2	of Puerto Rico, and of the State court which is the successor
3	to the Supreme Court of Puerto Rico, in any case pending
4	at the time of admission of said State into the Union, and
5	the United States Court of Appeals for the First Circuit
6	and the Supreme Court of the United States shall have the
7	same jurisdiction therein, as by law provided in any case
8	arising subsequent to the admission of such State into the
9	Union.
1()	Sec. 14. (a) Effective upon the admission of the State
11	of Puerto Rico into the Union—
12	(1) the first paragraph of section 373 of title 28,
13	United States Code, is amended by striking out "United
14	States District Court for the District of Puerto Rico,":
15	(2) the first paragraph of section 1252 of title 28,
16	United States Code, is amended by striking out "and
17	any court of record of Puerto Rico";
18	(3) section 1258 of title 28 of the United States
19	Code is repealed, and the analysis of chapter 81 of such
20	title is amended by striking out
	"1258. Supreme Court of Puerto Rico; appeal; certiorari."
21	(4) section 3771 of title 18 of the United States
22	Code is amended by striking out "in the Supreme Court

of Puerto Rico,"; and

- (5) the first paragraph of section 3772 of title 18
 of the United States Code is amended by striking out
- 3 "in the Supreme Court of Puerto Rico,".
- 4 (b) The amendment made by paragraph (1) of sub-
- 5 section (a) of this section shall not affect the rights of any
- 6 judge or justice who may have retired before the effective
- 7 date of this section.
- 8 Sec. 15. All laws of the Commonwealth of Puerto Rico
- 9 in force therein at the time of its admission into the Union
- 10 shall continue in force in the State of Puerto Rico, except
- 11 as modified or changed by this Act or by the constitution of
- 12 the State, and shall be subject to repeal or amendment by
- 13 the Legislature of the State of Puerto Rico. The laws of
- 14 the United States shall have the same force and effect within
- such State as elsewhere within the United States.
- Sec. 16. The first paragraph of section 2 of the Federal
- 17 Reserve Act, as amended (38 Stat. 252), is amended by
- 18 striking out the last two sentences thereof and inserting in
- 19 lieu thereof the following: "When any State is admitted to
- the Union, the Federal Reserve districts shall be readjusted
- 21 by the Board of Governors of the Federal Reserve System in
- such manner as to include such State. Every national bank
- 23 in any State shall, upon commencing business or within
- 24 ninety days after admission into the Union of the State in

- 1 which it is located, become a member bank of the Federal
- 2 Reserve System by subscribing and paying for stock in the
- 3 Federal Reserve bank of its district in accordance with the
- 4 provisions of this Act, and shall thereupon be an insured
- 5 bank under the Federal Deposit Insurance Act, and failure
- 6 to do so shall subject such bank to the penalty provided by
- 7 the sixth paragraph of this section."
- 8 SEC. 17. (a) Nothing contained in this Act shall be con-
- 9 strucd as depriving the Federal Maritime Board of the ex-
- 10 clusive jurisdiction heretofore conferred on it over common
- 11 carriers engaged in transportation by water between any
- 12 port in the State of Puerto Rico and other ports in the United
- 13 States, or possessions, or as conferring on the Interstate Com-
- 14 merce Commission jurisdiction over transportation by water
- between any such ports.
- 16 (b) Effective on the admission of the State of Puerto
- 17 Rico into the Union—
- 18 (1) the first sentence of section 506 of the Mer-
- 19 chant Marine Act, 1936 (46 U.S.C. 1156), is amended
- by inserting immediately before ", or an island posses-
- sion or island territory" the following: ", the State of
- Puerto Rico";
- 23 (2) section 605 (a) of the Merchant Marine Act,
- 24 1936 (46 U.S.C. 1175), is amended by inserting im-
- 25 mediately before ", or an island possession or island

- 1 territory", the following: ", the Senate of Puerto Rico";
- 2 and
- 3 (3) the second paragraph of section 714 of the Mer-
- 4 chant Marine Act, 1936 (46 U.S.C. 1204), is amended
- 5 by inserting immediately before ', or an island posses-
- sion or island territory" the following: ", the State of
- 7 Puerto Rico".
- 8 SEC. 18. (a) Section 101 (a) (36) of the Immigration
- 9 and Nationality Act (8 U.S.C. 1101(a) (36)) is amended
- 10 by striking out "Puerto Rico,".
- 11 (b) Section 212 (d) (7) of the Immigration and Na-
- 12 tionality Act (8 U.S.C. 1182 (d) (7)) is amended by strik-
- ing out in the first sentence "Puerto Rico,".
- (c) The first sentence of section 310(a) of the Immi-
- 15 gration and Nationality Act (8 U.S.C. 1421(a)) is
- 16 amended by striking out "and for Puerto Rico".
- (d) Nothing contained in this Act shall be held to
- 18 repeal, amend, or modify the provisions of section 302 of
- 19 the Immigration and Nationality Act (8 U.S.C. 1405).
- SEC. 19. Nothing contained in this Act shall operate to
- 21 confer United States nationality, nor to terminate nationality
- 22 heretofore lawfully acquired, or restore nationality hereto-
- 23 fore lost under any law of the United States or under any
- 24 treaty to which the United States is or was a party.
- 25 Sec. 20. If any provision of this Act, or any section,

- 1 subsection, sentence, clause, phrase, or individual word, or
- 2 the application thereof in any circumstance is held invalid
- 3 the validity of the remainder of the Act and of the applica-
- 4 tion of any such provision, section, subsection, sentence,
- 5 clause, phrase, or individual word in other circumstances
- 6 shall not be affected thereby.
- 7 Sec. 21. All Acts or parts of Acts in conflict with the
- 8 provisions of this Act, whether passed by the Legislature of
- 9 Puerto Rico or by Congress, are hereby repealed.

To provide for the admission into the Union, of the Commonwealth of Puerto Rico. on an equal footing with the original States,

By Mr. Morton

SEPTEMBER 22, 1966

Referred to the Committee on Interior and Insular Affairs