56TH CONGRESS, 1ST SESSION.

H. R. 8878.

IN THE HOUSE OF REPRESENTATIVES.

FEBRUARY 24, 1900.

Mr. COOPER, of Wisconsin, introduced the following bill; which was referred to the Committee on Insular Affairs and ordered to be printed.

A BILL

To provide a government for Puerto Rico, and for other purposes.

Be it enacted by the Senate and House of Representa-1 tives of the United States of America in Congress assembled, $\mathbf{2}$ That the name Puerto Rico, as used in this Act and all of 3 the provisions of this Act, shall apply to and include the 4 island of Puerto Rico, the adjacent island of Vieques, and 5all other adjacent islands and the waters thereof east of the 6 seventy-fourth meridian of longitude west of Greenwich, 7 which were ceded to the United States by the treaty of . 8 peace concluded between the United States and Spain on the 9 eleventh day of April, in the year eighteen hundred and 10 11 ninety-nine.

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THE CAPITAL.

13 SEC. 2. That the capital of Puerto Rico shall be at the 14 city of San Juan, and the seat of government shall be main-15 tained there, and the sessions of the legislature of Puerto 16 Rico hereinafter provided shall be held there.

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PERSONAL RIGHTS AND LEGISLATIVE LIMITATIONS.

SEC. 3. That no law granting a title of nobility shall be enacted; and that no person holding any office of profit or trust in Puerto Rico and no inhabitant thereof shall, without the consent of the Congress of the United States, accept of any present, emolument, office, or title of any kind whatever from any king, queen, prince, or foreign state.

8 SEC. 4. That no law shall be enacted respecting the 9 establishment of religion or prohibiting the free exercise 10 thereof.

SEC. 5. That no ex post facto law or bill of attainder
shall be enacted.

SEC. 6. That every person may freely speak, write, and 13publish his sentiments on any subject, being responsible for 14 15the abuse of that right; and that no laws shall be enacted to restrain or abridge the liberty of speech or of the press. That 1617in all criminal prosecutions or indictments for libel the truth 18may be given in evidence, and if it shall appear that the matter charged as libel be true, and was published with good 1920motives and for justifiable ends, the party shall be acquitted. SEC. 7. That no law shall be enacted to abridge the 21right of the people peaceably to assemble to consult for the 22common good, and to petition the Government, or any de-23partment thereof. 24

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SEC. 8. That in all criminal prosecutions the accused

1 shall enjoy the right to be heard by himself and counsel, to
2 demand the nature and cause of the accusation against him,
3 to have a speedy and public trial, to meet the witnesses face
4 to face, and to have compulsory process to compel the attend5 ance of witnesses in his behalf.

6 SEC. 9. That no person shall be held to answer for a 7 criminal offense without due process of law; and no person 8 for the same offense shall be twice put in jeopardy of punish-9 ment, nor shall be compelled in any criminal case to be a 10witness against himself. That all persons shall, before con-11 viction, be bailable by sufficient sureties, except for capital 12offenses when the proof is evident or the presumption great; 13and that the privilege of the right of habeas corpus shall not be suspended unless, when in cases of rebellion or invasion, 14 the public safety may require it. 15

16 SEC. 10. That no money shall be paid out of the treas-17 ury of Puerto Rico except in pursuance of an appropriation 18 by law. That no appropriation shall be made for the pay-19 ment of any claim against Puerto Rico, except claims of the 20 United States and judgments, unless filed within six years 21 after the claim accrued.

SEC. 11. That no special or private laws shall be enacted
by the legislature of Puerto Rico in the following cases: First.
For assessment or collection of taxes, or for extending the
time for the collection thereof. Second. For granting fran-

chises, corporate powers, or privileges, except as in this Act
provided. Third. For changing the name of persons, or constituting one person the heir at law of another. Fourth. For
authorizing the sale or mortgage of the real or personal property of minors, or of insane persons, or of others under disability.

8 SEC. 12. That the legislature of Puerto Rico shall provide general laws for the transaction of any business that may be prohibited by the preceding section eleven of this Act, and all such laws shall be uniform in their operation throughout Puerto Rico: *Provided, however*, That such general laws shall not conflict with any statute or statutes of the United States locally applicable.

14 SEC. 13. That no city, district, school district, or other 15 municipal corporation in Puerto Rico shall be allowed to be-16 come indebted in any manner, or for any purpose, to any 17 amount, including existing indebtedness, in the aggregate ex-18 ceeding five per centum of the value of the taxable property 19 therein, to be ascertained by the last assessment of taxes pre-20 vious to the incurring of such indebtedness.

SEC. 14. That any city, district, school district, or other municipal corporation in Puerto Rico incurring any indebtedness as aforesaid shall before, or at the time of doing so, provide for the collection of a direct annual tax sufficient to pay the interest on such debt as it falls due, and also to pay and discharge the principal thereof within twenty years from
 the time of contracting the same.

3 SEC. 15. That no law shall be enacted which shall 4 deprive any person of life, liberty, or property without due 5 process of law, or deny to any person therein the equal pro-6 tection of the laws.

SEC. 16. That the rule of taxation in Puerto Rico shall
be uniform, and taxes shall be levied upon such property as
the legislature of Puerto Rico shall prescribe.

10 SEC. 17. That the legislature of Puerto Rico shall pro-11 vide by law for the speedy publication of all statute laws, and 12 of such judicial decisions made in Puerto Rico as may be 13 deemed expedient; and that no general law shall be in force 14 until published.

15 SEC. 18. That no law impairing the obligation of con-16 tracts in Puerto Rico shall be enacted by the legislature 17 thereof.

18 SEC. 19. That no tax or duty shall be laid by the legis19 lature of Puerto Rico on articles imported into Puerto Rico or
20 exported therefrom.

SEC. 20. That no private or local bill which may be passed by the legislature of Puerto Rico shall embrace more than one subject, and that subject shall be expressed in the title of the bill.

25 SEC. 21. That on the passage in either house of the

legislature of any law which imposes, continues, or renews a 1 tax, or creates a debt or charge, or makes, continues, or re- $\mathbf{2}$ 3 news an appropriation of public or trust money, or releases, discharges, or commutes a claim or demand of the govern-4 5ment of Puerto Rico, the question shall be taken by yeas and 6 nays, which shall be duly entered on the journal; three-fifths 7 of all the members elected to such house shall, in all such 8 cases, be required to constitute a quorum therein.

9 SEC. 22. That no person shall be imprisoned for debt 10 arising out of or founded on a contract, express or implied.

SEC. 23. That the property of no person shall be taken
for public use without just compensation therefor.

13 SEC. 24. That no warrant shall issue but upon probable 14 cause supported by oath or affirmation and particularly de-15 scribing the place to be searched and the persons or things to 16 be seized.

17 SEC. 25. That all money collected on any tax levied or 18 assessed for a special purpose shall be treated as a special 19 fund in the Treasury and paid out for such purpose only.

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THE GOVERNOR.

SEC. 26. That the official title of the chief executive officer shall be "The Governor of Puerto Rico." He shall be appointed by the President, by and with the advice and consent of the Senate; he shall hold his office for a term of four years, and until his successor is chosen and qualified,

unless sooner removed by the President; he shall reside in 1 Puerto Rico during his official incumbency, and shall maintain $\mathbf{2}$ his office at the seat of government; he may grant 3 4 pardons and reprieves, and remit fines and forfeitures for offenses against the laws of Puerto Rico, and respites $\mathbf{5}$ 6 for offenses against the laws of the United States, until the 7 decision of the President can be ascertained; he shall commission all officers that he may be authorized to appoint, 8 participate in and may 9 and shall veto any legisla-10tion enacted, as hereinafter provided; he shall be the com-11 mander in chief of the militia, and shall at all times faithfully 12execute the laws, and he shall in that behalf have all the 13powers of governors of the Territories of the United States 14that are locally applicable; and he shall annually, and at such 15other times as he may be required, make official report of the transactions of the Government in Puerto Rico, through the 16 Secretary of State, to the President of the United States: 17*Provided*. That the President may, in his discretion, deleg_te 1819 and assign to him such executive duties and functions as may in pursuance with law be so delegated and assigned. 20

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EXECUTIVE OFFICERS.

SEC. 27. That there shall be appointed by the President, by and with the advice and consent of the Senate, a secretary of administration, an attorney-general, an auditor, a commissioner of the interior, and a commissioner of education for Puerto Rico, each of whom shall hold his office for a term of four years and until his successor be appointed, unless sooner removed by the President, and each of whom shall reside in Puerto Rico during his term of office and have the powers and duties hereinafter provided, and who shall have power to employ the necessary deputies and assistants for the proper discharge of his official duties.

8 SEC. 28. That the secretary of administration shall record 9 and preserve minutes of the proceedings of the council, and 10all the laws enacted by the legislature, and of all official acts 11and proceedings of the governor; and shall promulgate all 12proclamations and orders of the governor and all laws enacted 13by the legislature. He shall, within sixty days after the end 14 of each session of the legislature, transmit to the President of 15the United States, the President of the Senate, the Speaker 16of the House of Representatives, and the Secretary of State 17of the United States one copy each of the laws and journals 18of such session.

SEC. 29. That in case of the death, removal, resignation,
or disability of the governor, or his temporary absence from
Puerto Rico, the secretary shall exercise all the powers and
perform all the duties of the governor during such vacancy,
disability, or absence.

SEC. 30. That the attorney-general shall have all the powers and discharge all the duties provided by law for an attorney-general of a Territory of the United States in so far
 as the same are locally applicable, and he shall perform such
 other duties as may be prescribed by law and shall make such
 reports, through the governor, to the Attorney-General of the
 United States as he may require.

6 SEC. 31. That the treasurer shall give bond, approved 7 as to form by the attorney-general of Puerto Rico, in such 8 sum as the governor and council may require, not less, how-9 ever, than the sum of dollars, with surety approved 10 by the governor, and he shall collect and be the custodian of 11 the public funds, and shall disburse the same as required by 12law, on warrants signed by the auditor and countersigned by 13the governor, and shall perform such other duties as may be prescribed by law, and make, through the governor, such 14 reports to the Secretary of the Treasury of the United States 1516as he may require.

17 SEC. 32. That the auditor shall keep full and accurate 18 accounts, showing all receipts and disbursements, and perform 19 such other duties as may be prescribed by law, and make, 20 through the governor, such reports to the Secretary of the 21 Treasury of the United States as he may require.

SEC. 33. That the commissioner of the interior shall superintend all works of a public nature, and shall have charge of all public buildings, grounds, and lands, except those be-

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1 longing to the United States, and shall execute such require-2 ments as may be imposed by law with respect thereto, and 3 shall perform such other duties as may be prescribed by law, 4 and make such reports, through the governor, to the Secretary 5 of the Interior of the United States as he may require.

6 SEC. 34. That the commissioner of education shall super-7 intend public instruction throughout Puerto Rico, and all dis-8 bursements on account thereof must be approved by him, and 9 he shall perform such other duties as may be prescribed by law 10 and make such reports, through the governor, as may be re-11 quired by the Commissioner of Education of the United 12 States.

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QUALIFICATIONS OF VOTERS.

14 SEC. 35. That at the elections in this Act mentioned all 15 citizens of Puerto Rico shall be allowed to vote who possess 16 the qualifications of voters under the laws and military orders 17 in force on the first day of February, nineteen hundred, sub-18 ject to such additional regulations and restrictions as to regis-19 tration as may be prescribed by the governor.

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THE LEGISLATURE.

SEC. 36. That all local legislative powers hereby granted shall be vested in a "Legislature of Puerto Rico," which shall consist of two houses, styled, respectively, the council and house of delegates.

25 SEC. 37. That no member of the legislature of Puerto

Rico shall be liable in any civil action or criminal prosecution
 whatever for words spoken in debate.

SEC. 38. That members of the legislature of Puerto Rico shall, in all cases except treason, felony, and breach of the peace, be privileged from arrest; nor shall they be subject to any civil process during the session of the legislature, nor for ten days next before the commencement and after the termination of each session.

9 SEC. 39. That no person holding any military or civil 10 office under the United States shall be eligible to a seat in the 11 legislature of Puerto Rico; and if any person shall, after his 12 election as a member of said legislature, be appointed to any 13 office, civil or military, under the Government of the United 14 States, his acceptance thereof shall vacate his seat in said 15 legislature.

16 SEC. 40. That each house of the legislature of Puerto 17 Rico shall be the sole judge of the elections, returns, and quali-18 fications of its members, and shall have and exercise all the. 19 powers with respect to the conduct of its proceedings that 20 usually appertain to parliamentary legislative bodies.

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THE COUNCIL.

SEC. 41. That the council shall consist of fourteen members, seven of whom shall be appointed by the President, and seven of whom shall be elected as herein provided. One member of said council shall be elected from each of the seven districts of Puerto Rico. That for the purposes of such election Puerto Rico shall be divided by the governor into seven districts of contiguous territory, and as nearly equal as may be in population; and each district shall be entitled to elect one member of the council.

SEC. 42. That the members of the council shall hold 6 office for a term of four years. 7 When the council is first 8 organized it shall be divided into two classes by lot, the first 9 class to consist of four elected and three appointed members, 10 to hold office for a first term of two years, and the remainder, 11 or second class, to hold office for a term of four years, so that • 12one-half of said members shall be appointed or elected every two years. 13

SEC. 43. That in case of a vacancy of an elected member,
such vacancy shall be filled by an appointment by the President until the same can be filled by general or special election.
HOUSE OF DELEGATES.

18 SEC. 44. That the house of delegates shall consist of
19 thirty-five members, elected biennially by the qualified voters,
20 as herein provided.

SEC. 45. That each of the election districts into which the governor shall divide Puerto Rico, as herein provided, shall be entitled to five members of the house of delegates SEC. 46. That the first election for members of the council and house of delegates shall be held on such date and under such regulations as to ballots, registry, and voting as the governor may prescribe; and at such elections the voters of each legislative district shall choose five delegates to represent them in the house of delegates from the date of their election and qualification until two years from and after the first day of January next ensuing, and a member of the council for four years, as herein provided.

8 SEC. 47. That fifty days' notice of the date of such first 9 elections of members of the council and house of delegates 10 and of said regulations as to ballots, registry, and voting shall 11 be given by publications in the "Official Gazette" and by 12 printed notices distributed and posted throughout each election 13 district, as the governor by written order may prescribe.

14 SESSIONS OF THE LEGISLATURE.

SEC. 48. That the first session of the legislature shall be subject to the call of the governor, as herein provided. SEC. 49. That the legislature shall have annual sessions for the years nineteen hundred and nineteen hundred and one, and that it shall have biennial sessions thereafter; but the governor may call special sessions of the legislature when in his opinion the public necessities may so require.

SEC. 50. That the first and second sessions of the legislature may each be continued for sixty days, but that any succeeding regular or special session shall not continue for more than thirty days.

1 COMPENSATION OF MEMBERS. SEC. 51. That each member of the legislature shall be $\mathbf{2}$ 3 paid for his services at the rate of five dollars per day for each day's attendance while the house is in session and mileage at 4 the rate of ten cents per mile for each mile necessarily traveled 5from his usual place of residence, once each way, to and from 6 7 each session of the legislature. 8 PUNISHMENT OF MEMBERS. 9 SEC. 52. That each house may punish its own members 10for disorderly behavior or neglect of duty by censure, or by 11 a two-thirds vote may suspend or expel a member. 12OFFICERS AND RULES. 13SEC. 53. That the council and house of delegates shall 14each choose its own officers, determine the rules of its own 15proceedings, not inconsistent with this Act, and keep a 16journal. 17AYES AND NOES. SEC. 54. That the ayes and noes of the members on 18any question shall, at the desire of one-fifth of the members 1920present, be entered on the journal. $\mathbf{21}$ QUORUM. SEC. 55. That a majority of the number of members to 22which each house is entitled shall constitute a quorum of such 23house for the conduct of ordinary business, of which quorum 24a majority vote shall suffice; but the final passage of a law

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in each house shall require the vote of a majority of all the
 members to which each house is entitled.

3 SEC. 56. That a smaller number than a quorum may ad-4 journ from day to day and compel the attendance of absent 5 members in such manner and under such penalties as each 6 house may provide.

SEC. 57. That for the purpose of ascertaining whether
there is a quorum present the chairman shall count the number of members present.

10 PUNISHMENT OF PERSONS NOT MEMBERS.

11 SEC. 58. That each house may punish by fine or by 12 imprisonment not exceeding thirty days any person not a 13 member of either house who shall be guilty of disrespect of 14 such house by any disorderly or contemptuous behavior in its 15 presence or that of any committee thereof.

16 ORGANIZATION OF LEGISLATURE.

17 SEC. 59. That the council so chosen and appointed shall 18 convene at the capital at such time as may be designated by 19 the governor, as herein provided, and organize by the election 20 of a clerk, a sergeant-at-arms, and such other officers and 21 assistants as it may require. The secretary of administra-22 tion shall act as president of the council.

SEC. 60. That the house of delegates shall at the sametime and the same place convene and organize by electing a

speaker, a clerk, a sergeant-at-arms, and such other officers
 and assistants as it may require.

SEC. 61. That all future elections of members of the legislature shall be governed by the provisions hereof so far as they are applicable and until the legislature shall otherwise provide.

SEC. 62. That no person shall be entitled to membership in the legislature of Puerto Rico who is not twenty-five years of age and able to read and write either the Spanish or English language, or who is not possessed in his own right of taxable property, real or personal, situated in Puerto Rico, and who has not resided in Puerto Rico for one year next prior to such election.

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LEGISLATION.

15 SEC. 63. That any bill may originate in either house, 16 but no bill shall become a law unless it be passed in each 17 house by a majority vote of all the members belonging to 18 each house and be approved by the governor within ten days 19 thereafter.

20 ENACTING CLAUSE.

SEC. 64. That the enacting clause of the laws shall be:
"Be it enacted by the legislature of Puerto Rico."

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OATH OF OFFICE.

SEC. 65. That all officials authorized by this Act shall,
before entering upon the duties of their respective offices, take

3 VETO

VETO OF GOVERNOR.

4 SEC. 66. That every bill that shall have passed the legislature shall be certified by the presiding officers and clerks of $\mathbf{5}$ both houses, and shall thereupon be presented to the governor. 6 7 If he approves it he shall sign it, and it shall become a law. 8 If the governor does not approve such bill, he shall return it 9 with his objections, within ten days thereafter, to the house in He may veto any specific item or items 10which it originated. 11 in any bill which appropriates money for specific purposes; 12but shall veto other bills, if at all, only as a whole.

13 PROCEDURE UPON RECEIPT OF VETO.

14 SEC. 67. That upon the receipt of a veto message from 15 the governor by either house of the legislature, it shall enter the 16 same at large upon its journal and proceed to reconsider such 17 bill or part of a bill, and again vote upon it by ayes and 18 noes, which shall be entered upon its journal.

19 If after such reconsideration such bill or part of a bill 20 shall be approved by a two-thirds vote of all the members to 21 which such house is entitled, it shall be sent, together with the 22 objections, to the other house, by which it shall likewise be 23 reconsidered, and if approved by two-thirds of the members 24 to which such house is entitled it shall become a law.

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FAILURE TO SIGN OR VETO. 68 That if the governor neither signs

SEC. 68. That if the governor neither signs nor vetoes a
bill within ten days after it is delivered to him it shall become
a law without his signature, unless the legislature adjourns sine
die prior to the expiration of such ten days.

6 If any bill shall not be returned by the governor within 7 ten days (Sundays excepted) after it shall have been presented 8 to him, the same shall be a law in like manner as if he had 9 signed it, unless the legislature by their adjournment prevents 10 its return, in which case it shall not be a law.

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APPROPRIATIONS.

SEC. 69. That appropriations, except as otherwise herein
provided, shall be made biennially by the legislature.

14 SEC. 70. That the governor shall submit to the legisla-15 ture, at each regular session, estimates for appropriations for 16 the succeeding biennial period.

SEC. 71. That in case of failure of the legislature to pass 17appropriation bills providing for payments of the necessary 18current expenses of carrying on the government and meeting 19 20its legal obligations, as the same are provided for by the then existing laws, the governor shall, upon the adjournment of 21the legislature, call it in extra session for the consideration of 22appropriation bills; and until the legislature shall have acted 23_{i} the treasurer may, with the advice of the governor, make 24such payments, for which purpose the sums appropriated in 25

the last appropriation bill shall be deemed to have been
 reappropriated.

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LEGISLATIVE POWER.

4 SEC. 72. That the legislative power hereby granted $\mathbf{5}$ shall extend to all rightful subjects of legislation not incon-6 sistent with this Act or with the laws of the United States 7 The legislature may by general act perlocally applicable. 8 mit persons to associate themselves together as bodies corporate for conducting manufacturing, agricultural, and 9 10 other industrial pursuits, and for conducting the business 11 of insurance, savings banks, banks of discount and deposit 12(but not of issue), loan, trust, and guaranty associa-13 tions; for the establishment and conduct of cemeteries, 14 for the and construction and operation of railroads, 15wagon roads, vessels, and irrigating ditches, and the coloniza-16tion and improvement of lands in connection therewith; or 17for colleges, seminaries, churches, libraries, or any other benevolent, charitable, or scientific association. No divorce 18 shall be granted by the legislature, nor shall any divorce 1920be granted by the courts of Puerto Rico, unless the applicant therefor shall have resided in Puerto Rico for one year 21next preceding the time of the application, but this provision 22shall not affect any action pending when this Act takes 23effect; nor shall any lottery or sale of lottery tickets be $\mathbf{24}$ allowed; nor shall any public money be appropriated 25

benefit of any sectarian, denomi-1 for the support or national, or private school, or any school not under the $\mathbf{2}$ 3 exclusive control of the government; nor shall the government of Puerto Rico, or any political or municipal corporation 4 or subdivision thereof, make any subscription to the capital $\mathbf{5}$ 6 stock of any incorporated company, or in any manner lend 7 its credit for the use thereof; nor shall any debt be authorized to be contracted by or on behalf of Puerto Rico, or any po-8 9 litical or municipal corporation or subdivision thereof, except 10 to pay the interest upon the existing indebtedness, to suppress 11 insurrection, or to provide for the common defense, except 12that in addition to any indebtedness created for such purposes 13 the legislature may authorize loans by Puerto Rico, or 14 such subdivision thereof, for the any erection of 15and educational penal, charitable, institutions, and for 16public buildings, wharves, roads, and harbor and other public improvements; but the total of such indebtedness incurred in 17 any one year by Puerto Rico, or any subdivision, shall not 18 exceed one per centum upon the assessed value of taxable 19property of Puerto Rico, or subdivision thereof, as the case 20may be, as shown by the last general assessment for taxation, 21as hereinbefore provided; and the total indebtedness of Puerto 22Rico shall not at any time be extended beyond seven per 23centum of such assessed value, and the total indebtedness of $\mathbf{24}$ any subdivision shall not at any time be extended beyond 25

five per centum of such assessed value, but nothing in this 1 provision shall prevent the refunding of any existing indebted- $\mathbf{2}$ ness at any time; nor shall any such loan be made upon the 3 credit of the public domain or any part thereof, nor shall any 4 $\mathbf{5}$ bond or other instrument of any such indebtedness be issued unless made redeemable in not more than five years and 6 payable in not more than twenty years from the date of the 7 8 issue thereof.

9 The legislative power shall extend to and include the 10 power to borrow money and issue bonds and other obligations 11 authorized by law to protect the public credit and to reimburse 12the United States for any moneys which have been expended 13out of the emergency fund of the War Department of the 14 United States for the relief of the industrial conditions of Puerto Rico caused by the hurricane of August eighth, eight-15The legislative power shall 16 een hundred and ninety-nine. 17include the power to create, consolidate, and reorganize the municipalities of Puerto Rico so far as may be necessary, and 18also the power to alter, amend, modify, and repeal any and 19all laws and ordinances now in force throughout Puerto Rico, $\mathbf{20}$ or in any municipality or district thereof, but not in a manner 21inconsistent with the provisions of this Act: Provided, how-22ever, That all grants of franchises, rights, and privileges, or 23concessions of a public or quasi-public nature shall be made $\mathbf{24}$

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THE JUDICIARY.

4 SEC. 73. That the judicial power shall be vested in the courts and tribunals of Puerto Rico as already established and 56 now in operation, including municipal courts, under and by 7 virtue of General Orders, numbered one hundred and eighteen, as promulgated by Brigadier-General Davis, United States 8 sixteenth, 9 eighteen hundred Volunteers, August and 10 ninety-nine, and including also the police courts estab-11 lished by General Orders, 'numbered one hundred and 12ninety-five, promulgated November twenty-pinth, eighteen 13hundred and ninety-nine, by Brigadier-General Davis, United 14 States Volunteers, and the laws and ordinances of Puerto Rico and the municipalities thereof in force, so far as the same 15 16 are not in conflict herewith, all which courts and tribunals 17are hereby continued. The jurisdiction of said courts, and the form of procedure in them, and the various officials and 18 attachés thereof, respectively, shall be the same as defined 19and prescribed in and by said laws and ordinances, and $\mathbf{20}$ said General Orders, numbered one hundred and eighteen 21and one hundred and ninety-five, until otherwise provided 22by law: Provided, however, That the chief justice and 23associate justices of the supreme court, and the marshal 24thereof, shall be appointed by the President, by and with 25

the advice and consent of the Senate, and the judges 1 of the district courts shall be appointed by the governor, by $\mathbf{2}$ 3 and with the advice and consent of the executive council, and 4 all other officials and attachés of all the other courts shall be chosen as may be directed by the legislative assembly, which $\mathbf{5}$ 6 shall have authority to legislate from time to time, as it may see fit, with respect to said courts and any others they may 7 8 deem it advisable to establish, their organization, the number 9 of judges and officials and attachés for, each their jurisdic-10 tion, their procedure, and all other matters affecting them.

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JUDICIAL DISTRICT.

12SEC. 74. That Puerto Rico shall constitute a judicial 13district, to be called "The District of Puerto Rico," which 14shall be attached to the second judicial circuit of the United 15The President, by and with the advice and consent States. 16of the Senate, shall appoint a district judge, a district attorney, 17and a marshal for said district, each for a term of four years, The district court 18unless sooner removed by the President. for said district shall have power to appoint all necessary offi-1920cials and assistants, including a clerk, an interpreter, and 21such commissioners as may be necessary, who shall have 22like power and duties as are exercised and performed by commissioners of the circuit courts of the United States, and 23shall have, in addition to the ordinary jurisdiction of district $\mathbf{24}$ courts of the United States, jurisdiction of all cases cognizant 25

1 in the circuit courts of the United States, and shall proceed therein in the same manner as a circuit court. The laws of the $\mathbf{2}$ United States relating to appeals, writs of error, and certiorari, 3 removal of causes, and other matters and proceedings as between 4 the courts of the United States and the courts of the several $\mathbf{5}$ States shall govern in such matters and proceedings as be-6 tween the courts of the United States and the courts of Puerto 7 8 Regular terms of said court shall be held at San Juan, Rico. 9 commencing on the second Monday in April and October of 10 each year, and also at Ponce on the second Monday in Janu-11 ary of each year, and special terms may be held at such other 12times and places in the district as said judge may deem expe-13 All pleadings and proceedings in said court shall be dient. 14 conducted in the English language.

15 The United States district court hereby established shall 16 be the successor to the United States provisional court estab-17 lished by General Orders, numbered eighty-eight, promul-18 gated by Brigadier-General Davis, United States Volunteers, 19 and shall take possession of all records of that court, and take 20 jurisdiction of all cases and proceedings pending therein, and 21 said United States provisional court is hereby discontinued.

SEC. 75. That writs of error and appeals from the final decisions of the supreme court of Puerto Rico shall be allowed and may be taken to the Supreme Court of the United States in the same manner and under the same regulations and in

the same cases as from the supreme courts of the Territories 1 of the United States, and such writs of error and appeal shall $\mathbf{2}$ be allowed in all cases where a treaty of the United States or 3 4 an Act of Congress is brought in question and the right claimed 5thereunder is denied; and the supreme and district courts of Puerto Rico, and the respective judges thereof, may grant 6 writs of habeas corpus in all cases in which the same are 7 8 grantable by the judges of the United States in the District 9 of Columbia. All such proceedings in the Supreme Court of the United States shall be conducted in the English language. 10

11 SEC. 76. That all judicial process shall run in the name 12 of the "President of the United States," and all criminal or 13 penal prosecutions in the local courts shall be conducted in 14 the name and by the authority of "The People of Puerto Rico." 15 COMPENSATION OF OFFICIALS.

16 SEC. 77. That the salaries of all officials of Puerto Rico not appointed by the President, including deputies, assistants, 17and other help, shall be such, and be so paid out of the reve-18nues of Puerto Rico, as the executive council shall from time · 19 to time determine: Provided, however, That the salary of no 20officer shall be either increased or diminished during his term 21The salaries of all officers and all expenses of the 22of office. offices of the various officials of Puerto Rico, appointed as 23herein provided by the President, including deputies, assist-24

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ants, and other help, shall also be paid out of the revenues of
 Puerto Rico on the warrant of the auditor, countersigned by
 the governor.

4 The annual salaries of the officials appointed by the Presi5 dent, and so to be paid, shall be as follows:

6 The governor, eight thousand dollars; in addition thereto 7 he shall be entitled to the occupancy of the building hereto-8 fore used by the chief executive of Puerto Rico, with the 9 furniture and effects therein free of rental.

10 The secretary of administration, four thousand dollars.

11 The attorney-general, four thousand dollars.

12 The treasurer, five thousand dollars.

13 The auditor, four thousand dollars.

14 The commissioner of the interior, four thousand dollars.

15 The commissioner of education, four thousand dollars.

16 The chief justice of the supreme court, five thousand 17 dollars.

18 The associate justices of the supreme court (each), four 19 thousand five hundred dollars.

20 The marshal of the supreme court, three thousand21 dollars.

The United States district judge, five thousand dollars.
The United States district attorney, four thousand dollars.
The United States district marshal, three thousand five
hundred dollars.

1 SEC. 78. That the provisions of the foregoing section 2 shall not apply to the municipal officials. Their salaries and 3 the compensation of their deputies, assistants, and other help, 4 as well as all other expenses incurred by the municipalities, 5 shall be paid out of the municipal revenues in such manner 6 as the legislature shall provide.

7 SEC. 79. That taxes and assessments on property, and 8 license fees for franchises, privileges, and concessions, may be imposed for the purposes of the insular and municipal gov-9 10 ernments, respectively, as may be provided and defined by 11 act of the legislature; and where necessary to anticipate taxes 12and revenues bonds and other obligations may be issued by 13Puerto Rico, or any municipal government therein as may be provided by law, to provide for expenditures authorized by 14_{1} law and to protect the public credit: Provided, however, That 1516no public indebtedness of Puerto Rico or of any municipality 17 thereof shall be authorized or allowed in excess of ten per centum of the aggregate tax valuation of its property as 18 19hereinbefore provided.

SEC. 80. That the qualified voters of Puerto Rico shall, on the first Tuesday after the first Monday of November, anno Domini nineteen hundred, and every two years thereafter, choose one Delegate to the House of Representatives of the United States, who shall be entitled to a seat, but not to a vote, in that body on the certificate of election of the

governor of Puerto Rico, who shall have the same rights 1 $\mathbf{2}$ provided by law for a Territorial Delegate, and the same compensation, payable as now provided by law for a Territorial 3 Delegate: Provided, That no person shall be eligible to such 4 election who is not a bona fide inhabitant of Puerto Rico, 56 and who is not thirty years of age, and who does not read 7 and write the English lauguage, and who is not possessed of taxable property in his own right situated in Puerto Rico. 8

9

CITIZENSHIP.

10 SEC. 81. That all inhabitants continuing to reside in Puerto Rico who were Spanish subjects on the eleventh day 11 12of April, eighteen hundred and ninety-nine, and then resided 13therein, and their children born subsequent thereto, shall be 14 deemed and held to be citizens of Puerto Rico, except such 15as shall have elected to preserve their allegiance to the Crown 16of Spain on or before the eleventh day of April, nineteen 17 hundred, in accordance with the provisions of the treaty of peace between the United States and Spain, entered into on 18the eleventh day of April, eighteen hundred and ninety-nine; 19 and they, together with citizens of the United States who $\mathbf{20}$ reside in Puerto Rico, shall constitute a body politic under the $\mathbf{21}$ name of "The People of Puerto Rico," with governmental 22powers, as hereinafter conferred, and with power to sue and 23be sued in the courts of the United States in all cases in which $\mathbf{24}$

such courts have jurisdiction where one of the parties is a
 State or Territory of the United States.

3 FORMER LAWS IN FORCE.

4 SEC. 82. That the laws and ordinances now in force in $\mathbf{5}$ Puerto Rico shall continue in full force and effect, except as altered, amended, or modified hereinafter, or as altered or 6 7 modified by military orders and decrees enforced when this 8 Act shall take effect, and so far as the same are not incon-9 sistent or in conflict with the laws of the United States locally applicable, or the provisions hereof, until altered, amended, or 10repealed by the legislative authority hereinafter provided for 11 12Puerto Rico or by Act of Congress of the United States.

13

NAVIGATION LAWS.

14SEC. 83. That the laws of the United States relating to 15commerce, navigation, and merchant seamen are hereby 16extended to and over Puerto Rico, and the Commissioner of Navigation may make such regulations as he may deem 17expedient for the nationalization of all vessels owned by the 18inhabitants of Puerto Rico on the eleventh day of April, 19eighteen hundred and ninety-nine, and which continued to be 20so owned up to the date of such nationalization, and the coast-21ing trade between the island and any portion of the United $\mathbf{22}$ States shall be regulated in accordance with the provisions 23of law applicable to such trade between any two great coast- $\mathbf{24}$ ing districts of the United States. 25

QUARANTINE.

2	SEC. 84. That quarantine stations shall be established
3	at such places in Puerto Rico as the Supervising Surgeon-
4	General of the Marine-Hospital Service of the United States
5	shall direct, and the quarantine regulations relating to the
6	importation of diseases from other countries shall be under
7	the control of the Government of the United States.

8

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RECOINAGE.

SEC. 85. That for the purpose of retiring the Puerto 9 10 Rican coins now in circulation in Puerto Rico and substi-11 therefor the coins of the United tuting States, the Secretary of the Treasury is hereby authorized to re-1213deem, on presentation in Puerto Rico, all the silver coins 14of Puerto Rico known as the peso and all other silver and copper Puerto Rican coins now in circulation in 15Puerto Rico, not including any such coins that may be im-1617 ported into Puerto Rico after the first day of March, nineteen hundred, at the present established rate of sixty cents 18in the coins of the United States for one peso of Puerto Rican 19 coin, and for all minor or subsidiary coins the same rate of-20The Puerto Rican coins so pur-21exchange shall be applied. chased or redeemed shall be recoined at the expense of the 22United States, under the direction of the Secretary of the 23such coins of the United States now Treasury, into 24authorized by law as he may direct, and from 25and

1 after three months the after date when this Act $\mathbf{2}$ shall take effect coins no shall be a legal tender in payment of debts thereafter contracted for any 3 amount in Puerto Rico except those of the United States; 4 $\mathbf{5}$ and whatever sum may be required to carry out the provisions hereof and to pay all expenses that may be incurred 6 in connection therewith is hereby appropriated, and the Sec-7 8 retary of the Treasury is hereby authorized to establish such 9 regulations and to employ such agencies as may be necessary 10 to accomplish the purposes hereof: *Provided*, however, That 11 all debts owing on the date when this Act shall take effect 12shall be payable in the coins of Puerto Rico now in circulation, or in the coins of the United States at the rate of ex-13 14change above named.

15SEC. 86. That all expenses that may be incurred on account of the government of Puerto Rico for the salaries of 1617officials and the conduct of their offices and departments, and all expenses and obligations contracted for the internal im-18 provement of the island, not, however, including defenses, 19barracks, harbors, light-houses, buoys, and other works under-20taken by the United States, shall be paid by the treasurer of 21Puerto Rico out of the moneys in his custody. 22

SEC. 87. That the statutory laws of the United States
locally applicable, except as hereinbefore or hereinafter other-

wise provided, shall have the same force and effect in Puerto
 Rico as in the United States.

SEC. 88. That the legislative authority hereinafter provided shall have power, by due enactment, to amend, alter, modify, or repeal any law or ordinance, civil or criminal, continued in force by this Act, as it may from time to time see fit.

8 SEC. 89. That all vested property rights, and all obliga-9 tions, contracts, actions, rights of action, suits at law or in 10 equity, prosecutions for crimes and misdemeanors, and all 11 sentences and civil judgments and decrees now existing shall 12 remain unaffected by this Act and continue enforceable.

13 SEC. 90. That this Act shall take effect twenty days from14 and after the date of the approval thereof.

beth congress, H. R. 8878.

A BILL

To provide a government for Puerto Rico, and for other purposes.

By Mr. Cooper, of Wisconsin.

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FEBRUARY 24, 1900.---Referred to the Committee on Insular Affairs and ordered to be printed.